

# Commonwealth Automobile Reinsurers

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#### NOTICE OF MEETING

#### COMMERCIAL AUTOMOBILE RESIDUAL MARKET STANDARDS SUBCOMMITTEE

A meeting of the Commercial Automobile Residual Market Standards Subcommittee will be held at the Automobile Insurers Bureau Conference Center at 101 Arch Street, 7<sup>th</sup> Floor, Boston, on

#### **TUESDAY, DECEMBER 18, 2018 AT 10:30 A.M.**

#### MEMBERS OF THE SUBCOMMITTEE

Mr. John Olivieri, Jr. – Chair J.K. Olivieri Insurance Agency, Inc.

Ms. Sarah Clemens
Ms. Sheila Doherty
Doherty Insurance Agency, Inc.
Ms. Mayre Hammond
Arbella Insurance Group
Mr. Coleman Johnson
The Hanover Insurance Company
Mr. Brian Lam
Safety Insurance Company
Mr. Thomas Skelly, Jr.
Deland, Gibson Insurance Associates, Inc.

Mr. Barry Tagen Pilgrim Insurance Company

#### **AGENDA**

#### **CRMS**

#### 18.01 Records of Previous Meeting

The Records of the Commercial Automobile Residual Market Standards Subcommittee meeting of November 8, 2018 should be read and approved.

#### **CRMS**

## 18.03 CAR Conflict of Interest Policy

The Chair will read a statement relative to CAR's Conflict of Interest Policy.

Standards Subcommittee

#### **CRMS**

#### 18.04 Commercial Residual Market Issues

Attached is an updated status report of the Subcommittee's current efforts (Docket #CRMS18.04, Exhibit #13)

#### **CRMS**

#### 18.09 Producer Requirements

The Subcommittee will continue its review and deliberations of potential enhancements to the existing requirements for producers. Additional information will be distributed prior to the meeting.

#### **CRMS**

#### 18.12 Radius of Operation and Rating Territory

The Subcommittee will continue its discussion relative to proposed modifications to Rule 72 – Public Automobile Classifications of the Commercial Automobile Insurance Manual and draft standards to enhance consistency in the determination of the Radius of Operation and Rating Territory. Additional information will be distributed prior to the meeting.

#### **CRMS**

#### 18.14 Requirements for Vehicle Operations in Massachusetts

Staff will provide a status report on efforts relative to the requirements for vehicle operations in Massachusetts.

#### **Other Business**

To transact any other business that may properly come before this Subcommittee.

### **Executive Session**

The Commercial Automobile Residual Market Standards Subcommittee may convene in Executive Session in accordance with the provisions of G.L. c. 30A, § 21.

WENDY BROWNE Vice President – Business Operations

Attachment

Boston, Massachusetts December 5, 2018

# Commonwealth Automobile Reinsurers Commercial Automobile Residual Market Standards Subcommittee – Market Issues Status as of December 5, 2018

#### **IN PROCESS**

**I. Issue**: Non-Fleet Private Passenger Types – Driver Licensing Requirements

**Category**: Residual Market Growth – Eligibility for Placement in the Massachusetts Commercial Automobile Residual Market

**Priority**: High

**Subcommittee Focus**: Development of Rule Language and/or Standards for Underwriting and Processing Risks involving Foreign or Out of State Licenses

**Subcommittee Action to Date**: At its November meeting, the Subcommittee recommended to the Commercial Automobile Subcommittee updated language for the eligibility definition in Rule 2 and proposed Standards for the verification of applicant drivers' licenses.

**STATUS:** The Commercial Auto Committee has begun reviewing the draft language and will continue its discussions at an upcoming meeting.

II. Issue: Producer Requirements – Market Need

**Category**: Residual Market Growth – Exclusive Representative Producer Eligibility for Appointment to a Servicing Carrier

**Priority**: High

**Subcommittee Focus**: Determination of commercial automobile residual market access for the consumer with regard to the appointment of ongoing Exclusive Representative Producers

**Subcommittee Action to Date**: The Subcommittee has discussed the concept of the need for new commercial automobile Exclusive Representative Producer (ERP) appointments. Data reports reflecting market distribution of commercial producers by territory, class of business, written premiums and by the status of the producer's company relationships (voluntary vs. no voluntary presence in the agency) were distributed to the Subcommittee for their review. It was the consensus of the Subcommittee that the market appears to be currently adequately accessible based on the data provided. Consensus was that future applicants with voluntary commercial auto contracts would be eligible, absent other eligibility criteria in CAR Rule 14, for a Servicing Carrier appointment. Applicants without a voluntary commercial auto contract, would be required to meet certain market need criteria in order to be eligible for an appointment.

**STATUS:** The Subcommittee continues deliberations on the specifics of a market need concept. Additionally draft reports will be provided to the subcommittee to assist in the discussions.

III. Issue: Program Oversight - Servicing Carrier Audits

Category: Servicing Carrier Performance - Reviews

**Priority**: Medium

Subcommittee Focus: Implementation of Servicing Carrier Focus Audits

**Subcommittee Action to Date**: At its March 29, 2018 meeting, the Subcommittee recommended approval of CAR's Focus Audit plan that will gather information to assist in the development of underwriting standards for use by Servicing Carriers to determine eligibility, classification, and rating of commercial residual market risks. This was approved by the Commercial Automobile and Governing Committees at the April 2018 meetings.

**STATUS:** The results of the Focus Audits were presented to the Compliance and Operations Committee on October 18<sup>th</sup> and the Commercial Oversight Committee on November 8<sup>th</sup>. Two new issues, identified through the audits, have been added to the Subcommittee's List of Issues. Staff is currently preparing company specific reports that will be provided to each Servicing Carrier. Additionally, once that effort has been completed, Staff will begin developing an Audit Plan for the Servicing Carriers for review by the Compliance and Operations Committee

IV. Issue: Radius of Operation and Rating Territory

Category: Classification and Rating

**Priority**: High

**Subcommittee Focus**: Development of consistent classification and rating standards to be employed by all Servicing Carriers

**Subcommittee Action to Date**: The Subcommittee noted that the determination of radius of operation for truck and bus classes is not consistent. Pursuant to Rules 52 and 72 of CAR's Commercial Automobile Manual, radius for trucks is determined using the street address of principal garaging, and for buses using the motor vehicle's registration. Furthermore, the Subcommittee noted that language in Rule 72.C.2. defining the determination of non-zone rated risks could be clarified to enhance consistency among Servicing Carriers

**STATUS:** The Subcommittee will continue its discussion relative to proposed modifications for determining the Radius of Operation and the Rating Territory at its meeting.

V. Issue: Information Sharing

**Category**: Servicing Carrier Consistency in Handling of Risks

**Priority**: Medium

**Subcommittee Focus**: Development of a communication mechanism to assist Servicing Carriers in the consistent writing and servicing of residual market commercial automobile business

**Subcommittee Action to Date**: The Subcommittee has discussed opportunities to share information that may not be proprietary in nature or in conflict with statute and/or regulation, but that would be beneficial to the administration of the program. Staff proposed developing a web-based online system for this function, which was unanimously accepted by the Subcommittee at its May 9, 2018 meeting.

**STATUS:** The Ineligible Risk Database was implemented in mid-November and Servicing Carriers have begun to populate the database. CAR will continue to monitor the system for activity, timeliness, and trends. The Subcommittee should consider if the current level of detail is sufficient or if additional information is needed.

VI. Issue: Vehicle Operations in Massachusetts Requirement

Category: Residual Market Eligibility

**Priority**: Medium

**Subcommittee Focus**: Determination whether or not a risk must be required to have a vehicle operation presence in Massachusetts to be eligible for placement in the residual market.

**Subcommittee Action to Date**: Information regarding other state's handling of multi-state risks was distributed to the Subcommittee at its September 2018 meeting.

**Status**: The Compliance and Operations Committee approved Staff's recommendation to add a new data element to the Commercial Statistical Plan to collect information relative to the percentage of operations in MA. However, the Governing Committee deferred action until accurate data collection standards are developed. Accordingly, the discussions for the standards in determining radius of operation should also address the vehicle's operations in MA.

#### **FUTURE ITEMS**

VII. Issue: Additional Insured

Category: Residual Market Loss/Cost Control

**Priority**: Medium

Subcommittee Focus: Eligibility of Additional Insureds on ceded policies

Subcommittee Action to Date: None

**Status**: As part of its review during the Focus Audit, Staff observed a number of policies with Additional Insureds listed. In many instances, additional insureds, such as lienholders or lease companies were added to a ceded policy and supported with the appropriate documentation. However, several less customary entities were included on ceded policies, including casinos, out-of-state school districts and out-of-state metropolitan transit commissions. Because of the potential exposure to the pool, the Subcommittee should be prepared to review and discuss the appropriateness of certain additional insureds.

VIII. Issue: Non-Ownership Liability Coverage

Category: Residual Market Growth - Loss Experience

**Priority**: Medium

Subcommittee Focus: Improvement of underwriting results – non-ownership liability classifications

Subcommittee Action to Date: None

**Status**: Staff has observed consistently high loss ratios for the non-ownership liability classifications. The Subcommittee will be asked to review rule amendments and/or procedures to improve the residual market results for these risks at a future meeting.

IX. Issue: Miscellaneous Risk Classifications

Category: Classification and Rating

**Priority**: Medium

Subcommittee Focus: Ensuring consistency among Servicing Carriers in the classification of certain

risks

Subcommittee Action to Date: None

**Status**: At a future meeting, the Subcommittee will discuss whether the language in the rating manual should be clarified to ensure consistency among Servicing Carriers in classification of risks. Examples raised to date include:

- Buses Social Service vs. School vs. NOC
- Garage Dealer Risk with some Repair vs. Repair Risk with some Dealer
- Others as may be determined (Multi use vehicles, etc.)

X. Issue: Cancelled Risks - Premium Avoidance

**Category**: Residual Market Premium Collection

**Priority**: Medium

Subcommittee Focus: Premium collection regarding risks that have been cancelled being placed on

other policies to avoid owed premium.

Subcommittee Action to Date: None

**Status**: The Subcommittee should further discuss this issue to determine whether strengthened controls are feasible and beneficial to the residual market.

**XI. Issue**: Supplemental (or Renewal?) Application

Category: Risk Evaluation

Priority: Low

**Subcommittee Focus**: Determination whether there is a need for a supplemental application after the various issues have been discussed and concluded

Subcommittee Action to Date: None

**Status**: The Subcommittee has discussed the possibility of developing a supplemental application that will incorporate the different certifications, as well as address the need for any other necessary information not presently captured in the policy application.

XII. Issue: Coverage Limits

Category: Residual Market Loss/Cost Control – Review of Maximum Cedable Limits

Priority: Low

Subcommittee Focus: Review of the current limits and whether a change is warranted

**Subcommittee Action to Date**: At its June 2018 meeting, the Governing Committee requested that the Subcommittee revisit the issues related to the cedable limits available in Massachusetts, whether they present an incentive to seek coverage in the Massachusetts residual market and/or whether a change in the limits are warranted. The Subcommittee subsequently agreed to table consideration of the cedeable limits until the impact of the reforms recently adopted and currently under consideration can be evaluated.

STATUS: Tabled

#### **COMPLETED**

XIII. Issue: Principal Place of Business – Out of State Risks

Category: Residual Market Growth - Eligibility for Placement in the Massachusetts Commercial

Automobile Residual Market

**Priority**: High

Subcommittee Focus: Development of Standards for Determining and Substantiating Principal Place

of Business

**Subcommittee Action to Date**: The changes to Rule 2 – Definitions, to include the nerve center test, were approved by the Division of Insurance on March 29, 2018. At the May 9, 2018 meeting, the Subcommittee voted to recommend approval of the standards, including the certification form, for use by the Servicing Carriers and Exclusive Representative Producers in determining and substantiating Principal Place of Business. The Commercial Automobile and Governing Committees approved the recommendations of the Subcommittee at the June 2018 meetings. The Certification Form has been placed on file by the Division of Insurance and the Standards were published to the industry in Bulletin No. 1055. Standards, forms and procedures have been implemented.

Status: Complete

**XIV.** Issue: Non-Fleet Private Passenger Types – Validation of Business Entity and Vehicle Operators

**Category**: Residual Market Growth – Eligibility for Placement in the Massachusetts Commercial Automobile Residual Market

**Priority**: High

**Subcommittee Focus**: Development of Standards for Determining and Substantiating Eligibility of Risks Relative to Validating the Business Entity and Vehicle Operator Information

**Subcommittee Action to Date**: Standards, including a certification form, an operator exclusion endorsement, and proposed changes to the rating manual were developed and recommended for use by the Servicing Carriers and Exclusive Representative Producers in verifying eligibility for all NF-PPT risks. The Commercial Automobile and Governing Committees approved the recommendations of the Subcommittee at the June 2018 meetings. The Certification Form, Endorsement and Rating Rule change have been placed on file by the Division of Insurance and the Standards were published to the industry in Bulletin No. 1058. Additionally, Chapter V- Premium of the Manual of Administrative Procedures has been updated to include the new certification and endorsement exclusion forms. Standards, forms and procedures have been implemented.

STATUS: Complete

XV. Issue: <u>Producer Requirements – ERP Applicant – Previous Massachusetts Commercial</u>
Auto Insurance Experience

**Category**: Residual Market Growth – Exclusive Representative Producer Eligibility for Appointment to a Servicing Carrier

**Priority**: High

**Subcommittee Focus**: Enhancement of the prior work experience requirement for an appointment of an applicant to a Commercial Automobile Servicing Carrier

**Subcommittee Action to Date**: A proposed amendment to Rule 14 – Exclusive Representative Producer Requirements increased an applicant's required prior work experience in the Massachusetts commercial automobile insurance market from 6 out of the previous 12 months to 12 out of the previous 24 months. The amendment was approved by the Commercial Auto and Governing Committees at the June 2018 meetings. The proposed change was approved by the Division of Insurance, and published to the industry in Bulletin No. 1057

STATUS: Complete

XVI. Issue: Covered Automobiles

Category: Residual Market Loss/Cost Control

**Priority**: Medium

**Subcommittee Focus**: Consideration as to whether "Any Auto" coverage Symbol 1 should be eliminated requiring any residual market insured vehicle to be specified on the policy for coverage.

**Subcommittee Action to Date**: At the May 2018 meetings, the Subcommittee approved a proposal to limit ceded risks to policies written on a specified car basis only, including modifications to the Rules of Operations, the Commercial Automobile Insurance Manual and the Manual of Administrative Procedures. The Commercial Automobile and Governing Committees accepted the recommendations at the June 2018 meetings. The proposed changes to the Rules of Operation were intended to avoid the stacking of coverage and excess exposure to the residual market. The changes were approved by the Division of Insurance and published to the industry in Bulletin No. 1056. Proposed changes to the Commercial Automobile Insurance Manual were filed and approval by the Division, and then published to the industry in Bulletin No. 1059. The corresponding updates to Chapter V – Premium of the Manual of Administrative Procedures was published to the industry via Bulletin No. 1060.

STATUS: Complete